Complete Text of Selected Solid Waste Bills

| • | AB 1004 | Porantino | Solid waste: Solid Waste Postclosure and Corrective Action Trust Fund |
|---|---------|-------------|---|
| • | AB 1343 | Huffman | Solid waste: architectural paint |
| • | AB 2139 | Chesbro | Solid waste: product stewardship |
| • | AB 2176 | Blumenfield | Hazardous waste: lighting products |
| • | AB 2398 | Perez | Product stewardship: carpet |
| • | SB 1100 | Corbett | Product stewardship: household batteries |

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AMENDED IN SENATE JANUARY 20, 2010 AMENDED IN ASSEMBLY MAY 4, 2009 AMENDED IN ASSEMBLY APRIL 23, 2009 AMENDED IN ASSEMBLY APRIL 16, 2009

CALIFORNIA LEGISLATURE-2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 1004

Introduced by Assembly Member Portantino

February 27, 2009

An act to add Section 53154.5 to the Government amend Sections 48000, 48010, 48012, and 48013 of the Public Resources Code, relating to local government. solid waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 1004, as amended, Portantino. Local government: emergency response. Solid waste: State Solid Waste Postclosure and Corrective Action Trust Fund.

(1) The California Integrated Waste Management Act of 1989 requires a solid waste disposal fee, on and after January 1, 2012, to be increased by \$0.12 per ton for each operator of a solid waste landfill that notifies the Department of Resources Recycling and Recovery that it elects to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund. However, the fee will not be operative on or after January 1, 2012, unless the department receives, on or before July 1, 2011, letters of participation in the fund from landfill operators representing at least 50% of the total volume of waste disposed of in 2010. The act requires the department to notify the State

Board of Equalization on or before August 31, 2011, if the increased fee will become operative.

This bill would extend all of those dates by 6 months, except the total volume of waste would still be measured by 2010 standards.

(2) The act requires an operator of a landfill that meets specified requirements, including electing to participate in the fund, to submit written notice to the department on or before July 1, 2011. The act requires an operator that is operating a landfill on July 1, 2011, who submits that notice after the increased fee goes into effect to pay all trust fund fees applicable from January 1, 2012, and a 5% penalty before being allowed to participate. For a new landfill that receives a solid waste facility permit after July 1, 2011, the act requires the operator's election to participate in the fund to be submitted in writing to the department before the department concurs in the issuance of the permit. The act also requires an operator of multiple landfills who is required to maintain evidence of financial ability and whose landfills are operating on July 1, 2011, to include all other landfills in which that operator has in common ownership in the letter of participation.

This bill would extend all of those dates by 6 months.

(3) The act requires the department after January 1, 2015, to report annually on expenditures from the fund, the status of cost recovery actions, and any recommended statutory changes that are necessary to ensure adequate resources are available to carry out the purposes of the fund.

This bill would require the department to begin that annual reporting after January 1, 2016, rather than January 1, 2015.

Existing law specifically authorizes a public agency to charge any person who is under the influence of an alcoholic beverage or drug, whose negligent operation of a motor vehicle, boat or vessel, or civil aircraft causes an incident that requires an emergency response, who makes a false police report, or who intentionally, knowingly, and willfully enters into an area that is closed to the public or drives a vehicle on a street or highway that is temporarily covered by a rise in water level, the reasonable expenses of an emergency response to the incident.

This bill would prohibit a public agency from making residency a determining factor in determining liability for purposes of seeking reimbursement for the expenses of any emergency response.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

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 SECTION 1. Section 48000 of the Public Resources Code is amended to read:

- 48000. (a) Each operator of a disposal facility shall pay a fee quarterly to the State Board of Equalization, which is based on the amount, by weight or volumetric equivalent, as determined by the board Department of Resources Recycling and Recovery, of all solid waste disposed of at each disposal site.
- (b) (1) The fee for solid waste disposed of shall be one dollar and thirty-four cents (\$1.34) per ton. Commencing with the 1995–96 fiscal year, the amount of the fee shall be established by the board Department of Resources Recycling and Recovery at an amount that is sufficient to generate revenues equivalent to the approved budget for that fiscal year, including a prudent reserve, but shall not exceed one dollar and forty cents (\$1.40) per ton.
- (2) On and after-January July 1, 2012, the amount of the fee established by the board Department of Resources Recycling and Recovery pursuant to paragraph (1) shall be increased by twelve cents (\$0.12) per ton for each operator of a solid waste landfill that notifies the board department that it elects to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund pursuant to Article 2.1 (commencing with Section 48010).
- (c) The board Department of Resources Recycling and Recovery shall notify the state board on the first day of the period in which the rate shall take effect of any rate change adopted pursuant to paragraphs (1) and (2) of subdivision (b).
- (d) The board Department of Resources Recycling and Recovery and the state board shall ensure that all of the fees for solid waste imposed pursuant to this section that are collected at a transfer station are paid to the state board in accordance with this article.
- (e) (1) The fee imposed by paragraph (2) of subdivision (b) shall not be operative on or after—January July 1, 2012, unless the board Department of Resources Recycling and Recovery receives, on or before—July 1, 2011 January 1, 2012, letters of participation in the State Solid Waste Postclosure and Corrective Action Trust Fund from landfill operators representing at least 50 percent of the total volume of waste disposed of in 2010.
- 37 (2) The board Department of Resources Recycling and Recovery shall notify the state board, on or before August 31, 2011 February

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29, 2012, if the fee imposed by paragraph (2) of subdivision (b) shall become operative, pursuant to paragraph (1).

- SEC. 2. Section 48010 of the Public Resources Code is amended to read:
- 48010. (a) (1) An operator of a landfill-maintain that maintains evidence of financial ability pursuant to Article 4 (commencing with Section 43600) of Chapter 2 of Part 4, that is operating the landfill on July 1, 2011 January 1, 2012, and that elects to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund pursuant to this article, shall submit written notice to the board Department of Resources Recycling and Recovery on or before July 1, 2011 January 1, 2012.
- (2) An operator of multiple landfills that elects to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund is required to submit written notice that includes all of the operator's operating landfills and all other landfills in which that operator has in common ownership.
- (3) The board Department of Resources Recycling and Recovery shall provide to the state board the name and address, and any other information necessary to administer and collect the fee imposed pursuant to paragraph (2) of subdivision (b) of Section 48000, of every operator of a landfill electing to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund on or before August 31, 2011 February 29, 2012.
- (b) If an operator that is operating a landfill on July 1, 2011 January 1, 2012, submits a written notification to the board Department of Resources Recycling and Recovery that it elects to participate after the trust fund fee goes into effect, the operator shall pay all trust fund fees applicable from January July 1, 2012, and a 5-percent penalty before being allowed to participate.
- (c) For new landfills that receive a solid waste facility permit after July 1, 2011 January 1, 2012, the operator's election to participate in the State Solid Waste Postclosure and Corrective Action Trust Fund shall be submitted in writing to the board Department of Resources Recycling and Recovery before the board department concurs in the issuance of the permit pursuant to Section 44009.
- (d) All elections to participate made by landfill operators pursuant to this section are final, binding, and irrevocable for those operators and their successors and assignees.

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SEC. 3. Section 48012 of the Public Resources Code is amended to read:

48012. After January 1, 2015 2016, as part of the annual report required pursuant to Section 40507, the board Department of Resources Recycling and Recovery shall report on expenditures from the State Solid Waste Postclosure and Corrective Action Trust Fund, the status of cost recovery actions, and any recommended statutory changes that are necessary to ensure adequate resources are available to carry out the purposes of the State Solid Waste Postclosure and Corrective Action Trust Fund.

SEC. 4. Section 48013 of the Public Resources Code is amended to read:

48013. An operator of multiple landfills who is required to maintain evidence of financial ability pursuant to Article 4 (commencing with Section 43600) of Chapter 2 of Part 4 and whose landfills are operating on—July 1, 2011 January 1, 2012, shall include all other landfills in which that operator has in common ownership in the letter of participation.

19 SECTION 1. Section 53154.5 is added to the Government 20 Code, to read:

53154.5. A public agency, in making a determination of liability for purposes of seeking reimbursement for the expenses of any emergency response, shall not make residency a determining factor.

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AMENDED IN SENATE JULY 13, 2009 AMENDED IN SENATE JUNE 24, 2009 AMENDED IN ASSEMBLY MAY 4, 2009

CALIFORNIA LEGISLATURE—2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 1343

Introduced by Assembly Member Huffman (Coauthors: Assembly Members Ma and Torlakson)

February 27, 2009

An act to add Chapter 5 (commencing with Section 48700) to Part 7 of Division 30 of the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 1343, as amended, Huffman. Solid waste: architectural paint: recovery program.

Existing law prohibits the disposal of latex paint in the land or waters of the state and authorizes certain persons to accept latex paint for recycling.

The California Integrated Waste Management Act of 1989, administered by the California Integrated Waste Management Board, is required to reduce, recycle, and reuse solid waste generated in the state to the maximum extent feasible in an efficient cost-effective manner to conserve water, energy, and other natural resources.

This bill would create an architectural paint recovery program that would be enforced by the board. On or before January 1, 2011, a manufacturer or designated stewardship organization would be required to submit to the board an architectural paint stewardship plan to develop and implement a recovery program to reduce the generation of postconsumer paint, promote the reuse of postconsumer architectural

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paint, and manage the end-of-life of postconsumer architectural paint, in an environmentally sound fashion, including collection, transportation, processing, and disposal. The plan would be required to contain specified elements of an architectural paint stewardship program, including, but not limited to, an architectural paint stewardship assessment, approved by the board, on each container of architectural paint sold in this state. The bill would require the plan to be reviewed and approved by the board, and if the board does not act on the plan within 90 days of receipt, it would be deemed adopted.

This bill would require, on or before July 1, 2011, or two months after a plan is approved by the board, the manufacturer or stewardship organization to implement the architectural paint stewardship program described in the approved plan.

The bill would also prohibit a manufacturer or retailer from selling or offering for sale architectural paint to any person in this state, unless the manufacturer is in compliance with this act. The prohibition would be in effect on the 120th day after a notice listing the manufacturer as not being in compliance is posted on the board's Internet Web site.

This bill would authorize the board to administratively impose civil penalties for violations of the act. The bill would require manufacturers to submit a report to the board by July 1, 2012, and each year thereafter, describing their paint recovery efforts.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
 - (a) Architectural paint is a priority waste type based on its high volume, subsequent cost to manage, and high potential for increased recovery, reuse, and recycling.
 - (b) The Department of Toxic Substances Control has deemed latex paint as presumed hazardous in California and oil-based paint is characteristically hazardous, making both latex and oil-based paints prohibited from disposal in California.
- 10 (c) The California Integrated Management Waste Board 11 estimates that architectural paint, both latex and oil-based, 12 comprises the largest volume of waste product collected at publicly 13 operated household hazardous waste facilities, 35 percent of total

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household hazardous waste collected in California in the 2007–08 fiscal year.

- (d) The Department of Toxic Substances Control estimates that the cost to manage waste architectural paint in California is the single largest cost to local governments in the household hazardous waste system.
- (e) The board estimates that for the 2007–08 fiscal year only 5 percent of California households utilized a household hazardous waste program.
- (f) Architectural paint is convenient to buy and inconvenient to recycle or legally dispose of in California.
- (g) There has been an ongoing debate on how to better manage leftover architectural paint since 1989 when the board heard an item on options to fund a collection and management system.
- (h) A national dialogue has been ongoing since 2002, yet has not resulted in any architectural paint collection or financial relief to California local governments.
- (i) California has the largest number of latex paint recyclers in the country: Amazon Environmental (Riverside), Kelly-Moore (Sacramento), and Visions (Sacramento).
- (j) State procurement of recycled paint is required. The state agency "buy recycled" mandates are not being met, and there is no enforcement mechanism, resulting in only 2 percent compliance reporting to the board.
- (k) The board adopted an Overall Framework for an Extended Producer Responsibility (EPR) guidance document as a policy priority in January 2008.
- (1) The EPR framework recognizes that the responsibility for the end-of-life management of discarded products and materials rests primarily with the producers, thereby incorporating costs of product collection, recycling, and disposal into the total product costs so as to have a reduced impact on human health and the environment.
- SEC. 2. Chapter 5 (commencing with Section 48700) is added to Part 7 of Division 30 of the Public Resources Code, to read:

Chapter 5. Architectural Paint Recovery Program

48700. The purpose of the architectural paint recovery program established pursuant to this chapter is to require paint

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manufacturers to develop and implement a program to collect, transport, and process postconsumer paint to reduce the costs and environmental impacts of the disposal of postconsumer paint in 4 this state.

- 48701. For purposes of this chapter, the following terms have the following meanings:
- (a) "Architectural paint" means interior and exterior architectural coatings, sold in containers of five gallons or less for commercial or homeowner use, but does not include aerosol spray paint or architectural coatings purchased for industrial or original equipment manufacturer use.
- (b) "Board" means the California Integrated Waste Management Board.
- (c) "Consumer" means a purchaser or owner of architectural paint, including a person, business, corporation, limited partnership, nonprofit organization, or governmental entity.
- (d) "Distributor" means a person that has a contractual relationship with one or more manufacturers to market and sell architectural paint to retailers.
 - (e) "Manufacturer" means a manufacturer of architectural paint.
- (f) "Postconsumer paint" means architectural paint not used by the purchaser.
- (g) "Retailer" means a person that sells architectural paint in the state to a consumer. A sale includes, but is not limited to, transactions conducted through sales outlets, catalogs, or the Internet or any other similar electronic means.
- (h) "Stewardship organization" means—the a nonprofit organization created by the manufacturers to implement the architectural paint stewardship program described in Section 48703.
- 48702. (a) A manufacturer of architectural paint sold in this state shall, individually or through a stewardship organization, submit an architectural paint stewardship plan to the board to develop and implement a recovery program to reduce the generation of postconsumer architectural paint, promote the reuse of postconsumer architectural paint, and manage the end-of-life of postconsumer architectural paint, in an environmentally sound fashion, including collection, transportation, processing, and disposal.

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(b) (1) A manufacturer or retailer shall not sell or offer for sale in this state architectural paint to any person in this state unless the manufacturer is in compliance with this chapter.

- (2) The sales prohibition in paragraph (1) shall be effective on the 120th day after the notice described in subdivision (c) lists the manufacturer on the board's Internet Web site and shall remain in effect until the manufacturer is no longer listed on the board's Internet Web site.
- (c) (1) On July 1, 2011, and on January 1 and July 1 annually thereafter, the board shall post a notice on its Internet Web site listing manufacturers that are not in compliance with this chapter.
- (2) Manufacturers that have been listed on the board's Internet Web site pursuant to this section, but can demonstrate to the satisfaction of the board that they are in compliance with this chapter before the next notice is required pursuant to this section, may request a certification letter from the board to that effect. The letter shall constitute compliance with this chapter.
- (d) A wholesaler or a retailer that distributes or sells architectural paint shall monitor the board's Internet Web site to determine if the sale of a manufacturer's architectural paint is in compliance with this chapter.
- 48703. (a) On or before January 1, 2011, a manufacturer or designated stewardship organization shall submit an architectural paint stewardship plan to the board.
- (b) (1) The plan shall demonstrate sufficient funding for the architectural paint stewardship program as described in the plan, including a funding mechanism for securing and dispersing funds to cover administrative, operational, and capital costs, including the assessment of charges on architectural paint sold by manufacturers in this state.
- (2) The funding mechanism shall provide for an architectural paint stewardship assessment for each container of architectural paint sold by manufacturers in this state and the assessment shall be remitted to the stewardship organization, if applicable.
- (3) The architectural paint stewardship assessment shall be added to the cost of all architectural paint sold to California retailers and distributors, and each California retailer or distributor shall add the assessment to the purchase price of all architectural paint sold in the state.

(4) The architectural paint stewardship assessment shall be approved by the board as part of the plan, and shall be sufficient to recover, but not exceed, the cost of the architectural paint stewardship program.

- (c) The plan shall address the coordination of the architectural paint stewardship program with local household hazardous waste programs, including contracting for the costs for architectural paint collected by the household hazardous waste programs, where practical.
- (d) The plan shall include goals established by the manufacturer or stewardship organization to reduce the generation of postconsumer paint, to promote the reuse of postconsumer paint, and for the proper end-of-life management of postconsumer paint, including recovery and recycling of postconsumer paint, as practical, based on current household hazardous waste program information. The goals may be revised by the manufacturer or stewardship organization based on the information collected for the annual report.

(d)

- (e) The plan shall include consumer, contractor, and retailer education and outreach efforts to promote the source reduction and recycling of architectural paint. This information may include, but is not limited to, developing, and updating as necessary, educational and other outreach materials aimed at retailers of architectural paint. These materials shall be made available to the retailers. These materials may include, but are not limited to, one or more of the following:
- (1) Signage that is prominently displayed and easily visible to the consumer.
- (2) Written materials and templates of materials for reproduction by retailers to be provided to the consumer at the time of purchase or delivery, or both. Written materials shall include information on the prohibition of improper disposal of architectural paint.
- (3) Advertising or other promotional materials, or both, that include references to architectural paint recycling opportunities.

(c)

(f) On or before July 1, 2011, or two months after a plan is approved pursuant to Section 48704, the manufacturer or stewardship organization shall implement the architectural paint stewardship program described in the approved plan.

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48704. (a) The board shall review and approve the architectural paint stewardship plan within 90 days of receipt. A plan not acted upon by the board within 90 days shall be deemed adopted.

- (b) The board shall review the annual report required pursuant to Section 48705 and within 90 days of receipt shall adopt a finding of compliance or noncompliance with the provisions of this act.
 - (c) The board shall enforce this chapter.

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- (d) The stewardship organization shall pay the board administrative fees in the amount of _____ dollars (\$____) when the plan is submitted for review and approval and thereafter an annual administrative fee of 0.05 percent of the architectural paint stewardship program costs as reported under Section 48705.
- (e) (1) A civil penalty may be administratively imposed by the board on any person who violates this chapter in an amount of one thousand dollars (\$1,000) for each violation.
- (2) Any person who intentionally, knowingly, or negligently violates this chapter may be assessed a civil penalty by the board of up to ten thousand dollars (\$10,000) for each violation.
- (3) Any penalties collected by the board shall be used to offset the cost of the review and approval architectural paint stewardship plans and annual reports and of enforcement activities.
- 48705. By July 1, 2012, and each year thereafter, a manufacturer of architectural paint sold in this state shall, individually or through a representative stewardship organization, submit a report to the board describing its architectural paint recovery efforts. At a minimum, the report shall include all of the following:
- (a) The total volume of architectural paint sold in this state during the preceding calendar year.
- (b) The total volume of postconsumer architectural paint recovered in this state during the preceding calendar year.
- (c) A description of methods used to collect, transport, and process postconsumer architectural paint in this state.
- (d) The total cost of implementing the architectural paint stewardship program.
- (e) An evaluation of how the architectural paint stewardship program's funding mechanism operated.
- (f) Examples of educational materials that were provided to consumers the first year and any changes to those materials in subsequent years.

1 48706. Any action taken by a manufacturer or representative 2 stewardship-organization regarding the cost recovery system or 3 the collecting, transporting, or processing of postconsumer 4 architectural paint, pursuant to the requirements of this chapter 5 and only to the extent necessary to plan and implement the cost 6 recovery system, collection system, or recycling system, is not a violation of the Cartwright Act (Chapter 2 (commencing with 7 Section 16700) of Part 2 of Division 7 of the Business and Professions Code), the Unfair Practices Act (Chapter 4 9 10 (commencing with Section 17000) of Part 2 of Division 7 of the Business and Professions Code), or any other state law relating to 11 12 antitrust, regulation of trade, or regulation of commerce.

Introduced by Assembly Member Chesbro

February 18, 2010

An act to add Chapter 5 (commencing with Section 48800) to Part 7 of Division 30 of the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 2139, as introduced, Chesbro. Solid waste: product stewardship. The California Integrated Waste Management Act of 1989, administered by the Department of Resources Recycling and Recovery, requires a pharmaceutical manufacturer that sells or distributes medication that is self-injected at home through the use of hypodermic needles and other similar devices to submit a plan to the department that describes how the manufacturer supports the safe collection and proper disposal of the waste devices.

This bill would create the California Product Stewardship Act and would define the term "covered product" as including medical sharps, containers used to contain pesticides intended for residential use, small personal use propane tanks, personal butane lighters, and single-use food packaging that the department determines is a significant source of ocean and beach contamination. The bill would require the department by July 1, 2011, to establish a baseline collection rate for the amount of those products that is discarded and subsequently collected. The bill would provide a procedure for determining the collection rate applicable commencing January 1, 2014.

The bill would require, by September 30, 2011, a producer or the product stewardship organization created by one or more producers of a covered product to submit a product stewardship plan to the

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department, which would be required to include specified elements, including performance goals and product goals. On or before January 1, 2012, the department would be required to review and either approve or disapprove the product stewardship plan submitted to the department.

The bill would prohibit the producer of a covered product, on and after July 1, 2012, from selling a covered product unless the producer or product stewardship organization of the covered product has submitted a plan to the department that is approved by the department. The act would require a producer of a covered product to collect the covered product pursuant to the product stewardship plan and to meet the performance goals included in the product stewardship plan.

Each producer or product stewardship organization implementing a product stewardship plan would be required to prepare and submit to the department an annual report describing the activities carried out pursuant to the product stewardship plan.

A producer or product stewardship organization submitting a product stewardship plan would be required to pay the department a fee of \$10,000 when submitting the plan for review and approval and to pay an annual administrative fee of \$1,000. The bill would provide for the imposition of administrative civil penalties upon a producer who does not comply with the act's requirements. The bill would create in the existing Integrated Waste Management Fund the Product Stewardship Account and would require that the administrative fees be deposited into that account and that the penalties be deposited into the Product Stewardship Penalty Subaccount that the bill would create in that account. The bill would authorize the fees and penalties to be expended, upon appropriation by the Legislature, to cover the board's program implementation costs and as incentives to enhance recyclability and redesign efforts and to reduce environmental and safety impacts of covered products.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 5 (commencing with Section 48800) is
- 2 added to Part 7 of Division 30 of the Public Resources Code, to
- 3 read:

3 AB 2139

Chapter 5. California Product Stewardship Program

Article 1. Findings and Declarations

48800. The Legislature finds and declares all of the following:

- (a) This chapter requires the Department of Resources Recycling and Recovery to develop, implement, and administer the Product Stewardship Program.
- (b) Product stewardship is a mechanism to place responsibility for end-of-life management issues for products on those involved in the product chain in an equitable manner.
- (c) The program established by this chapter will test the efficacy of a consistent framework approach for managing products that have significant end-of-life waste management impacts as well as impacts on the environment and public health. This framework approach provides a consistent process that includes goals and oversight so that a level playing field exists among all producers, while maintaining flexibility for specific products and for producers to design their product stewardship programs.
- (d) End-of-life management of solid waste has historically been the responsibility of state and local governments with the primary physical management and financial burden placed on local government and ratepayers, who have no ability to influence the design of the products or packaging to reduce waste management costs.
- (e) Prior to this program, the state addressed products with end-of-life management issues through a patchwork of product and material specific programs.
- (f) Implementing product stewardship programs that are funded and managed by the producers of products with significant end-of-life impacts reduces the role of, and cost to, state and local government and ratepayers.
- (g) The Product Stewardship Program established by this chapter will explore the feasibility and potential environmental, economic, and social benefits of instituting a permanent product stewardship program for an extended number of products while still providing producers with the flexibility to customize individual product stewardship plans toward the most effective and efficient approach for a particular product or product category.

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(h) The Product Stewardship Program established by this chapter will test the applicability of extended producer responsibility and may be used as a template for including additional products in these programs.

Article 2. General Provisions

48800.1. This chapter shall be known and may be cited as the California Product Stewardship Act.

Article 3. Definitions

- 48800.2. For purposes of this chapter, and unless the context otherwise requires, the definitions in this article govern the construction of this chapter.
- 48800.3. "Brand" means a name, symbol, word, or mark that identifies a product, rather than its components, and attributes the product to the owner or licensee of the brand as the producer.
- 48800.4. "Collection rate" means a quantitative measure established by the department pursuant to Section 48811 or determined pursuant to Section 48812, as applicable, that establishes the amount of a covered product required to be collected pursuant to a product stewardship plan.
- 48800.5. "Consumer product" means a product that is sold in this state in a transaction that is a retail sale or in a transaction to which a use tax applies pursuant to Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code.
- 48800.6. "Covered product" means all of the following consumer products that are used or discarded in this state, as defined by the department:
- (a) "Covered product 1" means medical sharps, including hypodermic needles, hypodermic needles with syringes, blades, and needles, that are not subject to Article 3.3 (commencing with Section 47115) or Chapter 1 of Part 7.
- (b) "Covered product 2" means containers used to contain pesticides intended for residential use.
- (c) "Covered product 3" means small personal use propane tanks.
 - (d) "Covered product 4" means personal butane lighters.

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(e) "Covered product 5" means single-use food packaging that the department determines is a significant source of ocean and beach contamination.

- 48800.7. "Department" means the Department of Resources Recycling and Recovery.
- 48800.8. "Performance goal" means the collection rate of a covered product, and may include, but is not limited to, the reuse and recycling rate established by the product stewardship plan for that covered product.
- 48800.9. "Producer" shall be determined, with regard to a covered product that is sold, offered for sale, or distributed in the state, as meaning one of the following:
- (a) A person who manufactures the covered product and who sells, offers for sale, or distributes that covered product in the state under that person's own name or brand.
- (b) If there is no person who sells, offers for sale, or distributes the covered product in the state under the person's own name or brand, the producer of the covered product is the owner or licensee of a trademark or brand under which the covered product is sold or distributed in the state, whether or not the trademark is registered.
- (c) If there is no person who is a producer of the covered product for purposes of subdivisions (a) and (b), the producer of that covered product is the person who imports the product into the state for sale or distribution.
- 48800.10. "Product goal" means those qualitative or quantitative goals determined by the producer to measure improvements that reduce the life cycle impacts of a covered product.
- 48800.11. "Product stewardship" means requiring the producer of a covered product, and all other entities involved in the product chain, to share in the responsibility of reducing the life cycle impact of the covered product and its packaging, including requiring the producer who makes design and marketing decisions for the covered product to bear the primary responsibility for this reduction.
- 48800.12. "Product stewardship organization" means an organization appointed by one or more producers to act as an agent on behalf of the producer to design, submit, and administer a product stewardship plan pursuant to this chapter.

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48800.13. "Product stewardship plan" or "plan" means a plan written by an individual producer or a product stewardship organization, on behalf of one or more producers, that includes all of the information required by Section 48813.

48800.14. "Recycling rate" means a quantitative measure that establishes the amount of a collected covered product that is recycled as compared to the total amount of the covered product that is collected, including the amount of the covered product that is discarded for reuse, energy recovery, or safe disposal.

48800.15. "Reporting period" means the period commencing January 1 and ending on December 31 of the same calendar year. 48800.16. "Reuse rate" means a quantitative measure that establishes the amount of a collected covered product that is reused as compared to the total amount of the covered product that is collected, including the amount of the covered product that is discarded by recycling, energy recovery, or safe disposal.

48800.17. "Sell" or "sales" means any transfer of title of a covered product for consideration, including a remote sale conducted through a sale outlet, catalog, or Internet Web site or similar electronic means, but does not include a lease.

Article 4. Product Stewardship Program

48810. This chapter does not limit, supersede, duplicate, or otherwise conflict with the authority of the Department of Toxic Substances Control under Section 25257.1 of the Health and Safety Code to fully implement Article 14 (commencing with Section 25251) of Chapter 6.5 of Division 20 of the Health and Safety Code, including the authority of the Department of Toxic Substances Control to include products in its product registry.

- 48811. (a) On or before July 1, 2011, the department shall establish a baseline collection rate for the amount of each covered product that is discarded and subsequently collected, based on existing collection data.
- (b) On and after July 1, 2011, and for the calendar years commencing January 1, 2012, and January 1, 2013, the collection rate shall be the collection rate established pursuant to this section.
- 48812. (a) On and after January 1, 2014, the collection rate for a covered product shall be determined in the following manner:

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(1) For the calendar year commencing January 1, 2014, the collection rate shall be 5 percent more than the baseline collection rate determined pursuant to Section 48811.

- (2) On and after January 1, 2015, the collection rate for each covered product shall increase by no less than 5 percent annually until a 95 percent collection rate is reached.
- (b) A producer may petition the department for an adjustment to the collection rate. The department may grant an adjustment to the collection rate only if the department determines there are documented exigent circumstances that are beyond the control of the producer or product stewardship organization.
- 48813. (a) On or before September 30, 2011, a producer or a product stewardship organization that is created by one or more producers of a covered product shall submit a product stewardship plan to the department. A product stewardship organization created pursuant to this section shall be open for participation by all producers of a covered product.
- (b) A producer, group of producers, or product stewardship organization shall consult with stakeholders during the development of the product stewardship plan, including soliciting stakeholder comments and responding to stakeholder comments prior to submitting the product stewardship plan.
- (c) Each product stewardship plan for a covered product shall address the environmental impacts of the covered product over the entire life cycle of that product, including the product design, manufacture, and distribution of the covered product, and the collection, transportation, reuse, recycling, and final disposition of the discarded covered product, in accordance with this chapter. The plan shall include, at a minimum, all of the following elements:
 - (1) Contact information for all participating producers.
- (2) A description of the covered product and associated brands covered by the plan.
- (3) Performance goals, including a detailed description of how the performance goals will be achieved and how results will be measured, and including both of the following:
- (A) The collection rate shall be included as a performance goal for the covered product.
- 38 (B) A reuse rate and a recycling rate for the covered product shall be included in the performance goals.

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(4) An overview of the roles and responsibilities of key players along the product chain.

- (5) Financing methods for the product stewardship plan.
- (6) Strategies for managing and reducing the life cycle impacts of the covered product, steps that will be taken to ensure environmentally sound management, and how impacts will be tracked over time to show continual improvement.
 - (7) Education and outreach activities.
- (8) A description of the consultation process used to consult with affected stakeholders regarding the product stewardship plan.
- (9) Product goals, including, but not limited to, product designing and materials content, manufacturing, packaging, distribution, and end-of-life management goals. The product goals shall address the use of virgin material in the manufacture of the covered product, the impact upon, or use of, water or energy by the covered product, the use of, or generation of hazardous substances by, the covered product, the carbon footprint of the covered product, the covered product's longevity, the recycled content of the covered product, and the covered product's recyclability, where applicable.
- 48814. (a) On or before January 1, 2012, the department shall review the product stewardship plan submitted to the department and either approve or disapprove the plan. If the department does not approve the plan, the department shall notify the producer or organization that submitted the plan and the producer or organization shall revise and resubmit the disapproved product stewardship plan within 30 days after receiving the notification.
- (b) All product stewardship plans submitted to the department shall be available to the public on the department's Internet Web site.
- (c) A producer shall notify the department 30 days before instituting a significant or material change to a product stewardship plan.
- 48815. On and after July 1, 2012, a producer shall not offer a covered product for sale in this state or offer a covered product for promotional purposes in this state unless the producer or a product stewardship organization consisting of producers of the covered product has submitted a product stewardship plan to the department pursuant to Section 48816 and the product stewardship plan is approved by the department pursuant to Section 48817.

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48816. A producer of a covered product shall do all of the following when implementing this chapter, including an approved product stewardship plan:

- (a) Collect the individual covered product to be reused or recycled pursuant to the product stewardship plan for the covered product submitted by the producer or product stewardship organization pursuant to Section 48813 and approved by the department pursuant to Section 48814.
- (b) Meet the performance goals included in the product stewardship plan, including achieving the collection rate established pursuant to Section 48812.
- (c) Provide collection services, in accordance with Section 48817, for the covered product, that do not charge a fee at the time when the covered product is collected for either recycling or disposal.
- (d) Pay all administrative and operational costs associated with the product stewardship plan, including the costs of collection, transportation, and recycling or disposal, or both, of the covered product.
 - (e) Submit the annual report required by Section 48818.
- 48817. A covered product shall be handled and recycled, or if not feasible to be recycled, disposed of, in accordance with all state and federal laws and regulations and local ordinances and regulations, including, but not limited to, any law, regulation, or ordinance that regulates hazardous waste.

Article 5. Reporting

48818. (a) Beginning one year after a product stewardship plan is approved or no later than January 1, 2013, whichever date is earlier, and every subsequent year thereafter, each producer or stewardship organization implementing a product stewardship plan shall prepare and submit to the department an annual report describing the activities carried out pursuant to the product stewardship plan during the previous reporting period, including, but not limited to, all of the following:

(1) Whether the producer or product stewardship organization, in implementing the plan, attained the performance goals for the covered product, and if the performance goals were not met, what

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actions the producer or product stewardship organization will take during the next reporting period to attain those performance goals.

- (2) Whether the producer or product stewardship organization, in implementing the plan, attained the product goals for the covered product, and if the product goals were not met, what actions the producer or stewardship organization will take during the next reporting period to achieve those product goals.
- (b) The department shall review a report submitted pursuant to this section and shall approve the report if the department determines the report contains the information required by this section.
- (c) The department shall make all reports submitted to the department pursuant to this section available to the public on the department's Internet Web site.

Article 6. Financial Provisions

- 48819. (a) The producer or product stewardship organization submitting a product stewardship plan shall pay the department an administrative fee in the amount of ten thousand dollars (\$10,000) when the plan is submitted for review and approval and thereafter pay an annual administrative fee of one thousand dollars (\$1,000).
- (b) The total amount of annual fees collected pursuant to this section shall not exceed the amount necessary to recover costs incurred by the department in connection with the administration and enforcement of the requirements of this chapter.
- 48820. (a) The Product Stewardship Account and the Product Stewardship Penalty Subaccount are hereby established in the Integrated Waste Management Fund.
- (b) All fees collected pursuant to this chapter shall be deposited in the Product Stewardship Account and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this chapter.
- (c) All penalties collected pursuant to this chapter shall be deposited in the Product Stewardship Penalty Subaccount and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this chapter.

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(d) All funds collected may be expended as incentives to enhance reuse, recyclability, and redesign efforts and to reduce environmental and safety impacts of covered products.

Article 7. Enforcement

- 48821. (a) If, after holding a public hearing, the department finds that a producer has failed to make a good faith effort to comply with this chapter, the department shall issue a compliance order with a schedule for achieving compliance.
- (b) If, after issuing an order and schedule for compliance pursuant to subdivision (a), the department finds that the producer has failed to make a good faith effort to comply with this chapter, the department may impose an administrative civil penalty of ten thousand dollars (\$10,000) per day until the producer achieves compliance.
- (c) For purposes of this section, "good faith effort" means all reasonable and feasible efforts by a producer towards implementing the requirements of this chapter, including, but not limited to, meeting the performance goals specified in the plan.
- 48822. (a) The department, or its designee, may inspect, audit, or require and review third-party audits of producers, product stewardship organizations, and service providers, including collectors and recyclers, that are utilized to fulfill the requirements of a product stewardship plan.
- (b) For purposes of this section, a "service provider" means any person who is authorized to perform an action to implement the product stewardship plan with regard to the collection, recycling, reuse, or disposal of a covered product, but does not include the consumer of the covered product.

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Introduced by Assembly Member Blumenfield

February 18, 2010

An act to add Article 10.03 (commencing with Section 25210.13) to Chapter 6.5 of Division 20 of the Health and Safety Code, relating to hazardous waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 2176, as introduced, Blumenfield. Hazardous waste: lighting products.

Existing law, the California Lighting Efficiency and Toxics Reduction Act, administered by the Department of Toxic Substances Control, prohibits a person from manufacturing for sale or selling in the state specified general purpose lights that contain levels of hazardous substances prohibited by the European Union pursuant to the RoHS Directive.

This bill would declare the intent of the Legislature to enact subsequent legislation to provide for the California Lighting Toxics Reduction and Recycling Act.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) The state's policy, including the California Lighting
- 4 Efficiency and Toxics Reduction Act, which added Article 10.02

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(commencing with Section 25210.9) to Chapter 6.5 of Division 20 of the Health and Safety Code, has put the state on a path of transitioning toward more energy-efficient lighting, including substantially increased utilization of fluorescent lighting.

- (b) Lighting products introduce hazardous waste into the environment as it may contain such hazardous substances as mercury, in the lighting product itself, and by the release of hazardous substances from the production of energy, which the lighting product utilizes.
- (c) High-efficiency bulbs, such as compact fluorescent lamps, contain mercury within the product, but because these bulbs use less energy, they are responsible for smaller hazardous emissions from energy production.
- (d) Low-efficiency bulbs, such as incandescent bulbs, contain no mercury in the product but are responsible for greater hazardous substance emissions from energy production.
- (e) The state prohibits the disposal of lighting products containing hazardous levels of metal in the solid waste stream.
- (f) The hazardous waste generated by waste lighting products can be reduced and managed through recycling, but recycling opportunities are currently inconvenient or nonexistent for most consumers.
- (g) Even though some types of fluorescent lighting products deliver the same level of light at the same level of efficiency as other types of these products, they may have varying levels of mercury. The Department of General Services has adopted a procurement preference favoring low-mercury fluorescent lamps.
- (h) In 2007, the Legislature enacted the California Lighting Efficiency and Toxics Reduction Act, which directed the Department of Toxic Substances Control to convene a lighting task force to consider and make policy recommendations to the Legislature for designing a statewide collection program for end-of-life fluorescent lights.
- (i) On September 1, 2008, the task force submitted recommendations to the Legislature on the need and options for a convenient statewide system for the collection and recycling of fluorescent lamps for residential generators.
- 38 (j) Electricity generation, particularly from coal, releases 39 mercury into the atmosphere, which then contaminates waterways 40 and fish, causing a public health risk.

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(k) The more electricity required by a bulb, the greater the level of hazardous waste, including mercury, from electricity generation associated with its use.

- (1) The purpose of this act is to establish a system for the recycling of fluorescent lamps generated by households and small businesses that is free and convenient for end users and to promote the rapid development and uptake of more efficient and low-toxicity lighting products to minimize the public health impacts from lighting.
- (m) The responsibility for the end-of-life management of products and materials rests primarily with the producers who designed and profited from the product, so incorporating life-cycle costs into the total product costs will reduce the impact of these products on the taxpayers and ratepayers of the state and reduce the impact of these products on human health and the environment.
- SEC. 2. Article 10.03 (commencing with Section 25210.13) is added to Chapter 6.5 of Division 20 of the Health and Safety Code, to read:

Article 10.03. California Lighting Toxics Reduction and Recycling Act

25210.13. The Legislature declares its intent to enact subsequent legislation to provide for the California Lighting Toxics Reduction and Recycling Act.

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Introduced by Assembly Member John A. Perez

February 19, 2010

An act to add Chapter 20 (commencing with Section 42970) to Part 3 of Division 30 of the Public Resources Code, relating to recycling.

LEGISLATIVE COUNSEL'S DIGEST

AB 2398, as introduced, John A. Perez. Product stewardship: carpet. The California Integrated Waste Management Act of 1989, administered by the Department of Resources Recycling and Recovery, is required to reduce, recycle, and reuse solid waste generated in the state to the maximum extent feasible in an efficient cost-effective manner to conserve water, energy, and other natural resources.

This bill would require the department, by January 1, 2012, to establish a baseline collection rate for the amount of carpet that is discarded and subsequently collected. The bill would provide a procedure for determining the collection rate for purposes of the bill, commencing January 1, 2013.

The bill would require, by September 30, 2011, a producer or the product stewardship organization created by one or more producers of a carpet to submit a carpet stewardship plan to the department, which would be required to include specified elements, including performance goals as to the collection rate for a compact. By January 1, 2012, the department would be required to review and either approve or disapprove carpet stewardship plans submitted to the department.

The bill would prohibit a producer or retailer, on and after January 1, 2012, from selling a carpet unless the producer or carpet stewardship organization of the carpet has submitted a plan to the department that

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is approved by the department. The act would require a producer of carpet to collect the carpet pursuant to the carpet stewardship plan and to meet the performance goals included in the carpet stewardship plan.

Each producer or carpet stewardship organization implementing a carpet stewardship plan would be required to prepare and submit to the department an annual report describing the activities carried out pursuant to the carpet stewardship plan and the department would be required to adopt regulations, by January 1, 2012, specifying the information required to be included in the annual carpet stewardship plan report.

A producer or carpet stewardship organization submitting a carpet stewardship plan would be required to pay the department an unspecified fee when submitting the plan for review and approval and to pay an annual administrative fee, determined as an unspecified percentage of the costs of implementing the plan. The bill would provide for the imposition of administrative civil penalties upon a producer who does not comply with the bill's requirements or a producer or retailer selling carpet in violation of the bill. The bill would create the Carpet Stewardship Account in the existing Integrated Waste Management Fund and would require that the administrative fees be deposited into that account and that the penalties be deposited into the Carpet Stewardship Penalty Subaccount that the bill would create in that account. The bill would authorize the fees and penalties to be expended, upon appropriation by the Legislature, to cover the department's program implementation costs and as incentives to enhance recyclability and redesign efforts and to reduce environmental and safety impacts of carpet.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) Recycling carpets results in greater green house gas (GHG) 4 emission reductions than most other products.
- 5 (b) Carpets accounted for 3.2 percent of waste by volume 6 disposed of in California in 2008.
- 7 (c) Despite nationwide and California memoranda of 8 understanding to promote carpet recycling, the carpet recycling 9 rate has dropped from 4.9 percent in 2007 to 4.3 percent in 2008.

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(d) The California carpet industry memorandum of understanding targets a recycling rate of between 20 and 25 percent by 2012.

- (e) Because other types of recycling programs have proven to have limited success, state and regional governments in Europe and Canada have adopted producer responsibility programs to redirect the responsibility for the end-of-life management of discarded hazardous and hard to manage products from local governments and retailers primarily to producers.
- (f) The former California Integrated Waste Management Board adopted an overall Framework for an Extended Producer Responsibility (EPR) guidance document as a policy priority in January 2008.
- (g) The program established by this act is intended to reduce costs to local government, to harmonize the state's producer responsibility obligations with other national and international programs, and to enhance the protection of public health and the environment through safer product design, use, and end-of-life management.
- SEC. 2. Chapter 20 (commencing with Section 42970) is added to Part 3 of Division 30 of the Public Resources Code, to read:

CHAPTER 20. PRODUCT STEWARDSHIP FOR CARPETS

- 42970. For purposes of this chapter, and unless the context otherwise requires, the definitions in this chapter govern the construction of this chapter:
- (a) "Brand" means a name, symbol, word, or mark that identifies the carpet, rather than its components, and attributes the carpet to the owner or licensee of the brand as the producer.
 - (b) "Carpet" means .

- (c) "Collection rate" means a quantitative measure that establishes the amount of carpet required to be collected by the carpet stewardship system for that carpet by an established date. The collection rate is included as a component of the performance goals for a carpet.
- (d) "Department" means the Department of Resources Recyclingand Recovery.

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 (e) "Performance goal" means the collection rate of carpets and may include, but is not limited to, the reuse and recycling rates established by the carpet stewardship plan for that carpet.

- (f) "Producer" shall be determined, with regard to a carpet that is sold, offered for sale, or distributed in the state, as meaning one of the following:
- (1) The person who manufactures the carpet and who sells, offers for sale, or distributes that carpet in the state under that person's own name or brand.
- (2) If there is no person who sells, offers for sale, or distributes the carpet in the state under the person's own name or brand, the producer of the carpet is the owner or licensee of a trademark or brand under which the carpet is sold or distributed in the state, whether or not the trademark is registered.
- (3) If there is no person who is a producer of the carpet for purpose of paragraphs (1) and (2), the producer of that carpet is the person who imports the carpet into the state for sale or distribution.
- (g) "Product goal" means those qualitative or quantitative goals determined by the producer to measure improvements that reduce the life cycle impacts of a carpet.
- (h) "Product stewardship" means requiring the producer of a carpet, and all other entities involved in the distribution chain of a carpet, to share in the responsibility of reducing the life cycle impact of the carpet and its packaging, including requiring the producer who makes design and marketing decisions for the carpet to bear the primary responsibility for this reduction.
- (i) "Product stewardship organization" means an organization appointed by one or more producers to act as an agent on behalf of the producer to design, submit, and administer a carpet stewardship plan pursuant to this chapter
- (j) "Product stewardship plan" or "plan" means a plan written by an individual producer or a carpet stewardship organization, on behalf of one or more producers, that includes all of the information required by Section 42973.
- (k) "Recycling rate" means a quantitative measure that establishes the amount of a collected carpet that is recycled as compared to the total amount of the carpet that is collected, including the amount of the carpet that is discarded for reuse, energy recovery, or safe disposal.

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(1) "Reporting period" means the period commencing January 1 and ending on December 31 of the same calendar year.

- (m) "Retailer" means a person that offers new carpet in a retail sale, as defined in Section 6007 of the Revenue and Taxation Code, including a retail sale at retail through any means, including remote offerings such as sales outlets, catalogs, or an Internet Web site.
- (n) "Reuse rate" means a quantitative measure that establishes the amount of a collected carpet that is reused as compared to the total amount of the covered carpet that is collected, including the amount of the carpet that is discarded by recycling, energy recovery, or safe disposal.
- (o) "Sell" or "sales" means any transfer of title of a carpet for consideration, including a remote sale conducted through a sale outlet, catalog, or Internet Web site or similar electronic means, but does not include a lease.
- 42971. On or before January 1, 2012, the department shall establish a baseline collection rate for the amount of carpets that are discarded and subsequently collected, based on existing collection data.
- 42972. (a) The collection rate for a carpet shall be determined in the following manner:
- (1) For the calendar year commencing January 1, 2013, the collection rate shall be 5 percent more than the baseline collection rate determined pursuant to Section 42971.
- (2) On and after January 1, 2014, the collection rate for each carpet shall increase by no less than 5 percent annually until a 95 percent collection rate is reached.
- (b) A producer may petition the department for an adjustment to the collection rate. The department may grant an adjustment to the collection rate only if the department determines there are documented exigent circumstances that are beyond the control of the producer or carpet stewardship organization.
- 42973. (a) On or before September 30, 2011, a producer or the carpet stewardship organization of a carpet shall submit a carpet stewardship plan to the department. A carpet stewardship organization created pursuant to this section shall be open for participation by all producers of carpet.
- 38 (b) A producer, group of producers, or carpet stewardship 39 organization shall consult with stakeholders during the 40 development of the carpet stewardship plan, including soliciting

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stakeholder comments and responding to stakeholder comments prior to submitting the carpet stewardship plan.

- (c) Each carpet stewardship plan for an identified carpet shall address the environmental impacts of a carpet over the entire life cycle of that carpet, including carpet design, manufacture, and distribution, and the collection, transportation, reuse, recycling, and final disposition of discarded carpet, in accordance with this chapter. The plan shall include, at a minimum, all of the following elements:
 - (1) Contact information for all participating producers.
 - (2) A description of the brands of carpet covered by the plan.
- (3) Performance goals, including a detailed description of how the performance goals will be achieved and how results will be measured and including both of the following:
- (A) The collection rate shall be included as a performance goal for a carpet.
- (B) The reuse rate and recycling rate for that carpet shall be included in the performance goal.
- (4) An overview of the roles and responsibilities of key players along the distribution chain for that carpet.
 - (5) Financing methods for the carpet stewardship plan.
- (6) Strategies for managing and reducing the life cycle impacts of the carpet, steps that will be taken to ensure environmentally sound management, and how impacts will be tracked over time to show continual improvement.
 - (7) Education and outreach activities.
- (8) A description of the consultation process used to consult with affected stakeholders regarding the carpet stewardship plan.
- (9) A description of product goals, including, but is not limited to, carpet designing and materials content, manufacturing, packaging, distribution, and end-of-life management goals. The product goals shall address the use of virgin material in the manufacture of the carpet, the impact upon, or use of, water or energy by the carpet, the use of, or generation of hazardous substances, by the carpet, the carbon footprint of the carpet, the carpet's longevity, the recycled content of the carpet, and recyclability, where applicable.
- (10) Procedures for notifying all retailers engaged in the sale of that carpet.

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42974. (a) On or before January 1, 2012, the department shall review any plan submitted to the department and either approve or disapprove the carpet stewardship plan submitted to the department. If the department does not approve the plan, the department shall notify the producer or organization that submitted the plan and the producer or organization shall revise and resubmit the disapproved carpet stewardship plan within 30 days after receiving the notification.

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- (b) All carpet stewardship plans submitted to the department shall be available to the public on the department's Internet Web site.
- (c) A producer shall notify the department 30 days before instituting a significant or material change to a carpet stewardship plan.
- (d) The carpet stewardship plan shall be implemented upon the approval of the department by the producer or the carpet stewardship organization that submitted the plan.
- 42975. On and after January 1, 2012, a producer or retailer shall not offer a carpet for sale in this state or offer a carpet for promotional purposes in this state unless the producer or carpet stewardship organization of the carpet has submitted a carpet stewardship plan to the department pursuant to Section 42973 and the carpet stewardship plan is approved by the department pursuant to Section 42974 and being implemented pursuant to Section 42976.
- 42976. A producer of a carpet shall do all of the following when implementing this chapter, including when implementing an approved carpet stewardship plan:
- (a) Collect the individual carpets to be reused or recycled pursuant to the carpet stewardship plan for that carpet submitted by the producer or carpet organization pursuant to Section 42973 and approved by the department pursuant to Section 42974.
- (b) Meet the performance goals included in the carpet stewardship plan, including achieving the collection rate established pursuant to Section 42973.
- (c) Provide collection services, in accordance with Section 42977, for the carpet that does not charge a fee at the time when the carpet is collected for either recycling or disposal.
- 39 (d) Pay all administrative and operational costs associated with 40 the carpet stewardship plan, including the costs of collection,

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transportation, and recycling or disposal, or both, of the carpet, including the amount determined pursuant to Section 42979.

- (e) Submit the annual report required by Section 42978.
- 42977. A carpet shall be handled and recycled, or, if not feasible to be recycled, disposed of, in accordance with all state and federal laws and regulations and local ordinances and regulations, including, but not limited to, any law, regulation, or ordinance that regulates hazardous waste.
- 42978. (a) On or before January 1, 2012, the department shall adopt regulations specifying the information required to be included in annual carpet stewardship plan reports. Notwithstanding subdivision (b), the department may include, in those regulations, alternative reporting requirements for purposes of those annual reports.
- (b) Beginning one year after a carpet stewardship plan is approved or no later than January 1, 2013, whichever date is earlier, and every subsequent year thereafter, each producer or stewardship organization implementing a carpet stewardship plan shall prepare and submit to the department an annual report describing the activities carried out pursuant to the carpet stewardship plan during the previous reporting period. The report, unless required otherwise by the department pursuant to the regulations adopted pursuant to subdivision (a), shall include, but is not limited to, all of the following:
- (1) Whether the producer or carpet stewardship organization, in implementing the plan, attained the performance goals for the carpet, and if the performance goals were not met, what actions the producer or carpet stewardship organization will take during the next reporting period to attain those performance goals.
- (2) Whether the producer or carpet stewardship organization, in implementing the plan, attained the carpet goals for the carpet, and if the carpet goals were not met, what actions the producer or stewardship organization will take during the next reporting period to achieve those carpet goals.
- (3) A description of the outreach and education activities undertaken during the reporting period to inform consumers and other stakeholders of the collection opportunities and safe carpet handling described in the carpet stewardship plan.

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(4) A description of those areas in the state that have been served by the carpet stewardship plan and any barriers to, or opportunities for, increased coverage in the future.

- (5) A description of the actions undertaken to manage and reduce the life cycle impacts of the carpet.
- (6) The total cost to implement the carpet stewardship plan and a description of any economic or job impacts to stakeholders.
- (c) The department shall review a report submitted pursuant to this section and shall approve the report if the department determines the report contains the information required by this section.
- (d) The department shall make all reports submitted to the department pursuant to this section available to the public on the department's Internet Web site.
- 42979. (a) The producer or carpet stewardship organization submitting a carpet stewardship plan shall pay the department an administrative fee in the amount of _____ dollars (\$____) when the plan is submitted for review and approval and thereafter pay an annual administrative fee of ____ percent of the carpet stewardship program costs as reported under paragraph (6) of subdivision (b) of Section 42978.
- (b) The total amount of annual fees collected pursuant to this section shall not exceed the amount necessary to recover costs incurred by the department in connection with the administration and enforcement of the requirements of this chapter.
- 42980. (a) The Carpet Stewardship Account and the Carpet Stewardship Penalty Subaccount are hereby established in the Integrated Waste Management Fund.
- (b) All fees collected pursuant to this chapter shall be deposited in the Carpet Stewardship Account and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this chapter.
- (c) All penalties collected pursuant to this chapter shall be deposited in the Carpet Stewardship Penalty Subaccount and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this article.
- (d) All funds collected may be expended as incentives to enhance reuse, recyclability, and redesign efforts and to reduce environmental and safety impacts of carpet.

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42981. (a) If, after holding a public hearing, the department finds that a producer has failed to make a good faith effort to comply with this chapter, including, but not limited to, failing to submit a plan pursuant to Section 42973, the department shall issue a compliance order with a schedule for achieving compliance.

- (b) If, after issuing an order and schedule for compliance pursuant to subdivision (c), the department finds that the producer has failed to make a good faith effort to comply with this chapter, the department may impose an administrative civil penalty of ten thousand dollars (\$10,000) per day until the producer achieves compliance.
- (c) For purposes of this section, "good faith effort" means all reasonable and feasible efforts by a producer towards implementing the requirements of this chapter, including, but not limited to, meeting the performance goals specified in the plan.
- 42982. (a) In addition to the penalty specified in Section 42981, the department may impose an administrative civil penalty of ten thousand dollars (\$10,000) per day against a producer or retailer who violates Section 42975.
- (b) Prior to enforcing a penalty pursuant to this section, the department shall issue a compliance order to the producer or retailer selling the carpet allowing 30 days from the date of the compliance order to cease sales of the carpet.
- 42983. (a) The department, or its designee, may inspect, audit, or require and review third-party audits of producers, carpet stewardship organizations, and service providers, including collectors and recyclers, that are utilized to fulfill the requirements of a carpet stewardship plan.
- (b) For purposes of this section, a "service provider" means a person who is authorized to perform an action to implement the carpet stewardship plan with regard to the collection, recycling, reuse, or disposal of a carpet, but does not include the consumer of the carpet.
- 42984. The department shall adopt regulations for the imposition of administrative civil penalties pursuant to this chapter.
- 42985. This article does not limit, supersede, duplicate, or otherwise conflict with the authority of the Department of Toxic Substances Control under Section 25257.1 of the Health and Safety
- 39 Code to fully implement Article 14 (commencing with Section
- 40 25251) of Chapter 6.5 of Division 20 of the Health and Safety

- Code, including the authority of the department to include a carpet
 in its product registry.

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Introduced by Senator Corbett

February 17, 2010

An act to add Article 3 (commencing with Section 42450.1) to Chapter 8 of Part 3 of Division 30 of the Public Resources Code, relating to product stewardship.

LEGISLATIVE COUNSEL'S DIGEST

SB 1100, as introduced, Corbett. Product stewardship: household batteries.

The California Integrated Waste Management Act of 1989, administered by the Department of Resources Recycling and Recovery, is required to reduce, recycle, and reuse solid waste generated in the state to the maximum extent feasible in an efficient cost-effective manner to conserve water, energy, and other natural resources.

This bill would require the department by January 1, 2012, to establish a baseline collection rate for the amount of household batteries that are discarded and subsequently collected. The bill would provide a procedure for determining the collection rate applicable commencing January 1, 2013.

The bill would require, by September 30, 2011, a producer or the product stewardship organization created by one or more producers of a covered product to submit a product stewardship plan to the department, which would be required to include specified elements, including performance goals and product goals. By January 1, 2012, the department would be required to review and either approve or disapprove the product stewardship plan submitted to the department.

The bill would prohibit a producer or retailer, on and after January 1, 2012, from selling a household battery unless the producer or product stewardship organization of the household battery has submitted a plan

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to the department that is approved by the department. The act would require a producer of a household battery to collect the household battery pursuant to the product stewardship plan and to meet the performance goals included in the product stewardship plan.

Each producer or product stewardship organization implementing a product stewardship plan would be required to prepare and submit to the department an annual report describing the activities carried out pursuant to the product stewardship plan and the department would be required to adopt regulations, by January 1, 2012, specifying the information required to be included in the annual product stewardship plan report.

A producer or product stewardship organization submitting a product stewardship plan would be required to pay the department an unspecified fee when submitting the plan for review and approval and to pay an annual administrative fee, determined as an unspecified percentage of the costs of implementing the plan. The bill would provide for the imposition of administrative civil penalties upon a producer who does not comply with the bill's requirements or a producer or retailer selling household batteries in violation of the bill. The bill would create the Household Battery Stewardship Account in the existing Integrated Waste Management Fund and would require that the administrative fees be deposited into that account and that the penalties be deposited into the Household Battery Stewardship Penalty Subaccount that the bill would create in that account. The bill would authorize the fees and penalties to be expended, upon appropriation by the Legislature, to cover the department's program implementation costs and as incentives to enhance recyclability and redesign efforts and to reduce environmental and safety impacts of household batteries.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) In early 2006, all household batteries were classified by the 4 state as universal waste and prohibited from being disposed of in 5 solid waste landfills.
- 6 (b) Effective July 1, 2006, state law prohibited most retailers 7 from selling rechargeable batteries in the state unless they have a

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system in place for collecting used rechargeable batteries from consumers.

- (c) Approximately 80 percent of batteries sold in this state are alkaline batteries, and are not covered under the retail take-back requirements.
- (d) Local governments throughout the state are responsible for the collection and management of household batteries, and to manage this hazardous waste, these local governments and taxpayers pay an average of eight hundred dollars (\$800) per ton, or tens of millions of dollars each year.
- (e) Because other types of recycling programs have proven to have limited success, state and regional governments in Europe and Canada have adopted producer responsibility programs to redirect the responsibility for the end-of-life management of discarded hazardous and hard to manage products from local governments and retailers primarily to producers.
- (f) The former California Integrated Waste Management Board adopted an overall Framework for an Extended Producer Responsibility (EPR) guidance document as a policy priority in January 2008.
- (g) The program established by this act is intended to reduce costs to local government, to harmonize the state's producer responsibility obligations with other national and international programs, and to enhance the protection of public health and environment through safer product design, use and end-of-life management.
- SEC. 2. Article 3 (commencing with Section 42450.1) is added to Chapter 8 of Part 3 of Division 30 of the Public Resources Code, to read:

Article 3. Product Stewardship for Household Batteries

- 42450.1. For purposes of this article, and unless the context otherwise requires, the definitions in this article govern the construction of this article.
- (a) "Brand" means a name, symbol, word, or mark that identifies a household battery, rather than its components, and attributes the household battery to the owner or licensee of the brand as the producer.

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(b) "Collection rate" means a quantitative measure that establishes the amount of household batteries required to be collected by the household battery stewardship system for that household battery by an established date. The collection rate is included as a component of the performance goals for a household battery.

- (c) "Department" means the Department of Resources Recycling and Recovery.
- (d) "Household battery" has the same meaning as defined in subdivision (c) of Section 42450.
- (e) "Performance goal" means the collection rate of household batteries and may include, but is not limited to, the reuse and recycling rates established by the household battery stewardship plan for that household battery.
- (f) "Producer" shall be determined, with regard to a household battery that is sold, offered for sale, or distributed in the state, as meaning one of the following:
- (1) The person who manufactures the household battery and who sells, offers for sale, or distributes that household battery in the state under that person's own name or brand.
- (2) If there is no person who sells, offers for sale, or distributes the household battery in the state under the person's own name or brand, the producer of the household battery is the owner or licensee of a trademark or brand under which the household battery is sold or distributed in the state, whether or not the trademark is registered.
- (3) If there is no person who is a producer of the household battery for purpose of paragraphs (1) and (2), the producer of that household battery is the person who imports the household battery into the state for sale or distribution.
- (g) "Product stewardship" means requiring the producer of a household battery, and all other entities involved in the distribution chain of a household battery, to share in the responsibility of reducing the life cycle impact of the household battery and its packaging, including requiring the producer who makes design and marketing decisions for the household battery to bear the primary responsibility for this reduction.
- (k) "Product stewardship organization" means an organization appointed by one or more producers to act as an agent on behalf

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of the producer to design, submit, and administer a household battery stewardship plan pursuant to this article.

- (1) "Product stewardship plan" or "plan" means a plan written by an individual producer or a household battery stewardship organization, on behalf of one or more producers, that includes all of the information required by Section 42450.4.
- (m) "Product goal" means those qualitative or quantitative goals determined by the producer to measure improvements that reduce the life cycle impacts of a household battery.
- (n) "Recycling rate" means a quantitative measure that establishes the amount of collected household batteries that is recycled as compared to the total amount of household batteries that is collected, including the amount of the household batteries that is discarded for reuse, energy recovery, or safe disposal.
- (o) "Reuse rate" means a quantitative measure that establishes the amount of collected household batteries that is reused as compared to the total amount of household batteries that is collected, including the amount of household batteries that is discarded by recycling, energy recovery, or safe disposal.
- (p) "Reporting period" means the period commencing January 1 and ending on December 31 of the same calendar year.
- (q) "Retailer" means a person that offers new household batteries in a retail sale, as defined in Section 6007 of the Revenue and Taxation Code, including a retail sale at retail through any means, including remote offerings such as sales outlets, catalogs, or an Internet Web site.
- (r) "Sell" or "sales" means any transfer of title of a household battery for consideration, including a remote sale conducted through a sale outlet, catalog, or Internet Web site or similar electronic means, but does not include a lease.
- 42450.2. On or before January 1, 2012, the department shall establish a baseline collection rate for the amount of household batteries that is discarded and subsequently collected, based on existing collection data.
- 42450.3. (a) The collection rate for a household battery shall be determined in the following manner:
- 37 (1) For the calendar year commencing January 1, 2013, the 38 collection rate shall be 5 percent more than the baseline collection 39 rate determined pursuant to Section 42450.2.

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(2) On and after January 1, 2014, the collection rate for household batteries shall increase by no less than 5 percent annually until a 95 percent collection rate is reached.

- (b) A producer may petition the department for an adjustment to the collection rate. The department may grant an adjustment to the collection rate only if the department determines there are documented exigent circumstances that are beyond the control of the producer or household battery stewardship organization.
- 42450.4. (a) On or before September 30, 2011, a producer or the household battery stewardship organization of a household battery shall submit a household battery stewardship plan to the department. A household battery stewardship organization created pursuant to this section shall be open for participation by all producers of a household battery.
- (b) A producer, group of producers, or household battery stewardship organization shall consult with stakeholders during the development of the household battery stewardship plan, including soliciting stakeholder comments and responding to stakeholder comments prior to submitting the household battery stewardship plan.
- (c) Each household battery stewardship plan for a covered individual household battery shall address the environmental impacts of a household battery over the entire life cycle of that household battery, including household battery design, manufacture, and distribution, and the collection, transportation, reuse, recycling, and final disposition of discarded household batteries, in accordance with this article. The plan shall include, at a minimum, all of the following elements:
 - (1) Contact information for all participating producers.
- (2) A description of the brands of the household batteries covered by the plan.
- (3) Performance goals, including a detailed description of how the performance goals will be achieved and how results will be measured and including both of the following:
- (A) The collection rate shall be included as a performance goal for a household battery.
- (B) The reuse rate and recycling rate for that household battery shall be included in the performance goal.
- 39 (4) An overview of the roles and responsibilities of key players along the distribution chain for that household battery.

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(5) Financing methods for the household battery stewardship
 plan.
 (6) Strategies for managing and reducing the life cycle impacts

- (6) Strategies for managing and reducing the life cycle impacts of the household battery, steps that will be taken to ensure environmentally sound management, and how impacts will be tracked over time to show continual improvement.
 - (7) Education and outreach activities.

- (8) A description of the consultation process used to consult with affected stakeholders regarding the household battery stewardship plan.
- (9) A description of product goals, including, but is not limited to, household battery designing and materials content, manufacturing, packaging, distribution, and end-of-life management goals. The product goals shall address the use of virgin material in the manufacture of the household battery, the impact upon, or use of, water or energy by the household battery, the use of, or generation of hazardous substances, by the household battery, the carbon footprint of the household battery, the household battery's longevity, the recycled content of the household battery, and recyclability, where applicable.
- (10) Procedures for notifying all retailers engaged in the sale of that household battery.
- 42450.5. (a) On or before January 1, 2012, the department shall review any plan submitted to the department and either approve or disapprove the household battery stewardship plan submitted to the department. If the department does not approve the plan, the department shall notify the producer or organization that submitted the plan and the producer or organization shall revise and resubmit the disapproved household battery stewardship plan within 30 days after receiving the notification.
- (b) All household battery stewardship plans submitted to the department shall be available to the public on the department's Internet Web site.
- (c) A producer shall notify the department 30 days before instituting a significant or material change to a household battery stewardship plan.
- (d) The household battery stewardship plan shall be implemented upon the approval of the department by the producer or the household battery stewardship organization that submitted the plan.

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42450.6. On and after January 1, 2012, a producer or retailer shall not offer a household battery for sale in this state or offer a household battery for promotional purposes in this state unless the producer or household battery stewardship organization of the household battery has submitted a household battery stewardship plan to the department pursuant to Section 42450.4 and the household battery stewardship plan is approved by the department pursuant to Section 42450.5 and is being implemented pursuant to Section 42450.7.

- 42450.7. A producer of a household battery shall do all of the following when implementing this chapter, including when implementing an approved household battery stewardship plan:
- (a) Collect the individual household battery to be reused or recycled pursuant to the household battery stewardship plan for the household battery submitted by the producer or household battery stewardship organization pursuant to Section 42450.4, and approved by the department pursuant to Section 42450.5.
- (b) Meet the performance goals included in household battery stewardship plan, including achieving the collection rate established pursuant to Section 42450.3.
- (c) Provide collection services, in accordance with Section 42450.8, for the household battery that does not charge a fee at the time when the household battery is collected for either recycling or disposal.
- (d) Pay all administrative and operational costs associated with the household battery stewardship plan, including the costs of collection, transportation, and recycling or disposal, or both, of the household battery, including the amount determined pursuant to Section 42450.10.
 - (e) Submit the annual report required by Section 42450.9.
- 42450.8. A household battery shall be handled and recycled, or, if not feasible to be recycled, disposed of, in accordance with all state and federal laws and regulations and local ordinances and regulations, including, but not limited to, any law, regulation, or ordinance that regulates hazardous waste.
- 42450.9. (a) On or before January 1, 2012, the department shall adopt regulations specifying the information required to be included in annual household battery stewardship plan reports.
- 39 Notwithstanding subdivision (b), the department may include, in

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those regulations, alternative reporting requirements for purposes of those annual reports.

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- (b) Beginning one year after a household battery stewardship plan is approved or no later than January 1, 2013, whichever date is earlier, and every subsequent year thereafter, each producer or stewardship organization implementing a household battery stewardship plan shall prepare and submit to the department an annual report describing the activities carried out pursuant to the household battery stewardship plan during the previous reporting period. The report shall include all of the following, unless required otherwise by the department pursuant to the regulations adopted pursuant of subdivision (a), including, but not limited to, all of the following:
- (1) Whether the producer or household battery stewardship organization, in implementing the plan, attained the performance goals for the household battery, and if the performance goals were not met, what actions the producer or household battery stewardship organization will take during the next reporting period to attain those performance goals.
- (2) Whether the producer or household battery stewardship organization, in implementing the plan, attained the household battery goals for the household battery, and if the household battery goals were not met, what actions the producer or stewardship organization will take during the next reporting period to achieve those household battery goals.
- (3) A description of the outreach and education activities undertaken during the reporting period to inform consumers and other stakeholders of the collection opportunities and safe household battery handling described in the household battery stewardship plan.
- (4) A description of those areas in the state that have been served by the household battery stewardship plan and any barriers to, or opportunities for, increased coverage in the future.
- (5) A description of the actions undertaken to manage and reduce the life cycle impacts of the household battery.
- (6) The total cost to implement the household battery stewardship plan and a description of any economic or job impacts to stakeholders.
- 39 (c) The department shall review a report submitted pursuant to 40 this section and shall approve the report if the department

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determines the report contains the information required by this section.

- (d) The department shall make all reports submitted to the department pursuant to this section available to the public on the department's Internet Web site.
- 42450.10. (a) The producer or household battery stewardship organization submitting a household battery stewardship plan shall pay the department an administrative fee in the amount of dollars (\$____) when the plan is submitted for review and approval and thereafter pay an annual administrative fee of _____percent of the household battery stewardship program costs as reported under paragraph (6) of subdivision (b) of Section 42450.9.
- (b) The total amount of annual fees collected pursuant to this section shall not exceed the amount necessary to recover costs incurred by the department in connection with the administration and enforcement of the requirements of this article.
- 42450.11. (a) The Household Battery Stewardship Account and the Household Battery Stewardship Penalty Subaccount are hereby established in the Integrated Waste Management Fund.
- (b) All fees collected pursuant to this article shall be deposited in the Household Battery Stewardship Account and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this article.
- (c) All penalties collected pursuant to this article shall be deposited in the Household Battery Stewardship Penalty Subaccount and may be expended by the department, upon appropriation by the Legislature, to cover the department's costs to implement this article.
- (d) All funds collected may be expended as incentives to enhance reuse, recyclability, and redesign efforts and to reduce environmental and safety impacts of household batteries.
- 42450.12. (a) If, after holding a public hearing, the department finds that a producer has failed to make a good faith effort to comply with this article, including, but not limited to, failing to submit a plan pursuant to Section 42450.4, the department shall issue a compliance order with a schedule for achieving compliance.
- (b) If, after issuing an order and schedule for compliance pursuant to subdivision (c), the department finds that the producer has failed to make a good faith effort to comply with this article,

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the department may impose an administrative civil penalty of ten thousand dollars (\$10,000) per day until the producer achieves compliance.

- (c) For purposes of this section, "good faith effort" means all reasonable and feasible efforts to by a producer towards implementing the requirements of this article, including, but not limited to, meeting the performance goals specified in the plan.
- 42450.13. (a) In addition to the penalty specified in Section 42450.12, the department may impose an administrative civil penalty of ten thousand dollars (\$10,000) per day against a producer or retailer who violates Section 42450.6.
- (b) Prior to enforcing any penalty pursuant to this section, the department shall issue a compliance order to the producer or retailer selling the household battery allowing 30 days from the date of the compliance order to cease sales of the household battery.
- 42450.14. (a) The department, or its designee, may inspect, audit, or require and review third-party audits of producers, household battery stewardship organizations, and service providers, including collectors and recyclers, that are utilized to fulfill the requirements of a household battery stewardship plan.
- (b) For purposes of this section, a "service provider" means any person who is authorized to perform an action to implement the household battery stewardship plan with regard to the collection, recycling, reuse, or disposal of a household battery, but does not include the consumer of the household battery.
- 42450.15. The department shall adopt regulations for the imposition of administrative civil penalties pursuant to this article.
- 42450.16. This article does not limit, supersede, duplicate, or otherwise conflict with the authority of the Department of Toxic Substances Control under Section 25257.1 of the Health and Safety
- Code to fully implement Article 14 (commencing with Section 25251) of Chapter 6.5 of Division 20 of the Health and Safety
- 33 Code, including the authority of the department to include
- 34 household batteries in its household battery registry.

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